



DEPARTMENT OF
HOUSING



CDBG-DR

Citizen Complaints Policy

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PUERTO RICO DEPARTMENT OF HOUSING
CDBG-DR/MIT PROGRAMS
CITIZEN COMPLAINTS POLICY
VERSION CONTROL

VERSION NUMBER	DATE REVISED	DESCRIPTION OF REVISIONS
1	July 22, 2020	Original Version
2	September 14, 2020	Edits throughout the document to correct references and citations; include complaints landing page on the official PRDOH CDBG-DR Program website.
3	August 19, 2022	Applicability to mitigation activities under the CDBG-MIT Program added.

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1 Overview

The Puerto Rico Department of Housing (**PRDOH**), as grantee, has developed a Citizen Participation Plan in compliance with 24 C.F.R. § 91.115 and applicable U.S. Department of Housing and Urban Development (**HUD**) alternative requirements as published in Federal Register Notices for Community Development Block Grant – Disaster Recovery (**CDBG-DR**) and Community Development Block Grant – Mitigation (**CDBG-MIT**), which supersede/waive and replace certain requirements with respect to citizen participation. These alternative requirements can be found in the Federal Register Notices listed below, and in any additional notices as applicable:

Table 1: Federal Register Notices and Alternative Requirements

CDBG-DR	CDBG-MIT
<ul style="list-style-type: none"> • Federal Register Notices Vol. 83, No. 28 (Friday, February 9, 2018), 83 FR 5844; • Federal Register Notice Vol. 83, No. 157 (Tuesday, August 14, 2018), 83 FR 40314; • Federal Register Notice Vol. 85, No. 17 (Monday, January 27, 2020), 85 FR 4681; • Federal Register Notice Vol. 86, No. 3 (Wednesday, January 6, 2021), 86 FR 569; and • Federal Register Notice Vol. 86, No. 117 (Tuesday, June 22, 2021), 86 FR 32681. 	<ul style="list-style-type: none"> • Federal Register Notice Vol. 84 No. 169 (Friday, August 30, 2019) 84 FR 45838; and • Federal Register Notice Vol. 85 No. 17 (January 27, 2020), 85 FR 4676. • Federal Register Vol. 87 No. 23 (Thursday, February 3, 2022) 87 FR 6364 • Federal Register Notice Vol. 87 No. 100 (Tuesday, May 24, 2022), 87 FR 31636.

As per 24 C.F.R. § 91.115(h), and as part of addressing Puerto Rico's long-term recovery needs, citizen complaints on any issues related to the general administration of CDBG-DR/MIT funds are welcomed throughout the duration of the grants. PRDOH aims to provide an opportunity to address all complaints received. This is an essential responsibility for PRDOH as it establishes the importance of an open communication regarding citizens' concerns, about PRDOH CDBG-DR/MIT Programs.

PRDOH is committed to ensuring that citizens with disabilities have effective means to communicate with the PRDOH and that the PRDOH effectively communicates with citizens with disabilities regarding their policies and procedures. PRDOH will make information available in alternate formats, as needed and upon request, to ensure adequate communication to persons with disabilities.

2 Scope

This policy applies to all PRDOH CDBG-DR/MIT complaints received regarding program administration, management, and/or operation procedures.

This policy does not apply to anonymous complaints nor CDBG-DR/MIT Programs decision reconsiderations. Any complaint received regarding matters specifically covered in

other standalone documents, will be addressed or referred accordingly.¹ See Responsibilities Subsection on Reporting and Referrals below.

3 Purpose

This Policy outlines PRDOH's responsibility to ensure that all complaints are dealt with promptly and consistently and at a minimum, to provide a timely, substantive written response to every written complaint, within **fifteen (15) working days**, where practicable, as a CDBG grant recipient. 24 C.F.R. § 91.115(h). Therefore, this policy is intended to serve as guidance for the responsible, efficient, and transparent oversight of citizen complaints through the implementation of a structure that properly organizes policy and systems necessary to uphold PRDOH's responsibility. As well, this policy serves to encourage individuals to express their complaints on any issues related to the general administration of CDBG-DR/MIT funds, for these to be addressed and, where appropriate, acted upon.

4 Definitions/Acronyms

Action Plan – A comprehensive description of projects, including activities, accomplishments, sources of funds, and users of funding.²

AFWAM Policy – Anti-fraud, Waste, Abuse, or Mismanagement Policy.³

Anonymous Complaints – Complaints with insufficient data and/or submitted by a third party with no standing in the matter being submitted, which do need not be accepted nor reviewed.

CDBG-DR – Community Development Block Grant – Disaster Recovery.

CDBG-MIT – Community Development Block Grant – Mitigation

Complainant – Any natural or legal person and/or authorized representative of such person who submits a complaint. Also known as the “aggrieved person” or the individual who is subject to the situation that is the basis for the complaint.

Complaint – A formal statement of grievance submitted in writing, which will be documented, processed, filed, and answered as per 24 C.F.R. § 91.115(h).

Confidentiality – The protection of personal or sensitive information, as defined in the Personally Identifiable Information, Confidentiality, and Nondisclosure Policy.⁴

HUD – Refers to the United States Department of Housing and Urban Development.

¹ These policies can be found at the CDBG-DR/MIT website in English and Spanish at, <https://www.cdbg-dr.pr.gov/en/resources/general-policies/> and <https://cdbg-dr.pr.gov/recursos/politicas/politicas-generales/>.

² The CDBG-DR and CDBG-MIT Action Plans, as amended, can be found at the CDBG-DR/MIT website in English and Spanish, <https://www.cdbg-dr.pr.gov/en/action-plan/> and <https://www.cdbg-dr.pr.gov/plan-de-accion/>.

³ This policy can be found at the CDBG-DR/MIT website in English and Spanish at <https://www.cdbg-dr.pr.gov/en/resources/general-policies/> and <https://cdbg-dr.pr.gov/recursos/politicas/politicas-generales/>

⁴ Id.

OIG - Office of the Inspector General.

PII Policy – Personally Identifiable Information, Confidentiality, and Nondisclosure Policy.⁵

POC - Point of Contact.

PRDOH – Refers to the Puerto Rico Department of Housing.

Programmatic Area – Area/Department/Division of the PRDOH responsible for implementing CDBG-DR/MIT funded programs and activities that will assist and support citizens' complaints responses, as well as gather relevant information and documentation.

Recordkeeping Policy – Record Keeping, Management, and Accessibility Policy (RKMA Policy).⁶

5 Policy

The federal statute that governs CDBG-DR/MIT Programs requires for local governments, as part of its citizen's participation, to "[p]rovide citizens the address, phone number, and times for submitting complaints and grievances, and provide timely written answers to written complaints and grievances, within **fifteen (15) working** days where practicable." 24 C.F.R. § 570.486(a)(7). Federal Register Vol. 87 No. 23 (February 3, 2022), 87 FR 6364, 6384 introduces a citizen participation waiver (which includes the aforementioned regulation) and alternative requirements; it, however, keeps the **fifteen (15) days requirement** for the CDBG-DR/MIT Programs: "[t]he grantee will provide a timely written response to every citizen complaint. The response must be provided within **fifteen (15) working** days of the receipt of the complaint".

Individuals have the right to offer their views and positions at any moment during the development and implementation of the CDBG-DR/MIT Programs. PRDOH implements this Policy to address complaints received in a prompt, responsible, and confidential manner. The complainant's identity and circumstances will be held in confidence, unless prior written authorization is granted. PRDOH will treat citizens in a fair and courteous manner when responding a complaint. The aim of this policy is to address such issues in a manner that is both sensitive of the complainant's needs and is fully compatible with applicable Federal and local laws, regulations, codes, and ordinances.

PRDOH's non-discrimination policy extends to the intake and handling of complaints. PRDOH does not discriminate based on race, color, religious beliefs, political beliefs, trade union affiliation, sex, sexual orientation, gender, disability, familial status, marital status,

⁵ Id.

⁶ Id.

national origin, or any other unjustifiable factor, for example: language difficulties, age, pregnancy, etc.

No person shall intimidate, threaten, coerce, or discriminate against any other person because they have made a complaint, testified, assisted, and/or participated in any matter, in an investigation, proceeding, or hearing related to a complaint.

6 Complaints

During the course of the CDBG-DR/MIT Programs, it is possible that citizens may wish to present a complaint through a written statement of grievance. PRDOH will accept complaints concerning any issue related to the general administration of the Programs. A complaint can be filed by any person and/or authorized representative of such person.

6.1 Complaint Formalities

In order for a complaint to be processed and reviewed by the CDBG-DR/MIT Legal Division, it requires the following formalities:

1. Needs to be in writing.
2. Complainant's full name.
3. Complainant's Contact information and preferred method of notification for communications regarding complaint (telephone; physical, postal, and Email addresses).
4. Nature of complaint (CDBG-DR/MIT Programs/Other, please specify).
5. Summary of complaint and desired remedy.
6. Previously contacted individuals concerning complaint (CDBG-DR/MIT Programs personnel/Project Manager/PRDOH Staff/and/or other individual, if applicable).
7. Any supporting evidence.

Requirements 1-5 are mandatory. The complaint should be filed by the complainant, or by an authorized representative. Any individual filing a complaint on behalf of an individual or entity, shall present proper documentation confirming they have the authority to represent the complainant.

In order to ensure adequate communication with and from persons with disabilities, a complainant may request an alternate format, as needed. One of these may be to allow that a complaint be received verbally. CDBG-DR/MIT personnel or other related CDBG-DR/MIT parties receiving said complaint must assure compliance with all the requirements as described above.

6.2 Complaint Submittal

Citizens who wish to submit a complaint related to on any issues related to the general administration of CDBG-DR/MIT funds may do so in writing through any of the following methods:

- Via email at: LegalCDBG@vivienda.pr.gov
- Online at: <https://www.cdbg-dr.pr.gov/en/complaints/>
- In writing at: Puerto Rico CDBG-DR/MIT Programs
Legal Division: Complaints
P.O. Box 21365
San Juan, PR 00928-1365

If the complainant is unable to submit a complaint in writing (this could be due to a disability and/or other special circumstance), the complaint should be formalized as a written complaint through an interview process.

If requested, a complaint may be submitted verbally via:

- Telephone: 1-833-234-CDBG or 1-833-234-2324
787-522-5950
- Personally: Headquarters and Regional Office for San Juan or any other Regional Office.

6.2.1 Complaints received by other parties

Complaints received by Regional PRDOH offices, Subrecipients, Contractors, HUD, other agencies, and other CDBG-DR/MIT divisions or areas should be immediately notified to PRDOH CDBG-DR/MIT Legal Division via email or regular mail at the addresses mentioned above. Forwarded complaints will be evaluated by PRDOH upon receipt and handled appropriately.

6.2.2 Complaints without standing or data

Complaints with insufficient data, or submitted by a third party, with no standing in the subject matter of the complaint need not be accepted or reviewed. Anonymous complaints will not be addressed.

7 Responsibilities

PRDOH has designated the appropriate and practicable steps to handle complaints from citizens. Upon the receipt of a complaint, PRDOH will work to provide a timely, substantive written response within the established time period **of fifteen (15) working days**, as per 24 C.F.R. § 91.115(h).

7.1 Complaint Review

In those cases that PRDOH CDBG-DR/MIT Legal Division deems it necessary, it will follow up with any of the involved parties to obtain any additional information and/or evidence needed to responsibly answer the complaint. Delays in providing additional information and/or evidence requested may result in an answer to a complaint after the **fifteen (15) working-day** period.

7.2 Reporting and Referrals

Depending on the type of complaint filed and the requested remedy, the CDBG-DR/MIT Legal Division Director may follow different approaches to produce a timely and substantive written response. On a case-by-case basis, any complaint could be referred to the corresponding program area or division for consideration when reviewing the complaint, as applicable, as to provide applicable data for the response. Examples of these referrals may be:

- Complaints pertaining to personnel may be referred to Human Resources Division; whilst copying the Disaster Recovery Deputy Secretary.
- Complaints pertaining to procurement may be referred to the Procurement Division; whilst copying the Disaster Recovery Deputy Secretary.
- Complaints pertaining to a Program Applicant may be referred to the specific Program; whilst copying the Disaster Recovery Deputy Secretary.

Complaints pertaining to a Fraud, Waste, Abuse, or Mismanagement matter, shall follow the AFWAM Policy.⁷ However, if these are received by the CDBG-DR/MIT Legal Division, these will be immediately referred to the CDBG-DR/MIT Internal Audit Office or the Office of Inspector General.

Complaints pertaining to a Conflict of Interest matter, shall follow the Conflict of Interest and Standards of Conduct Policy.⁸ However, if these are received by the CDBG-DR/MIT Legal Division, these will be dealt by the policies and procedures that the CDBG-DR/MIT Legal Division has implemented for such matters.

Complaints pertaining to any Fair Housing Act Matter, shall follow the Fair Housing and Equal Opportunity (**FHEO**) Policy.⁹ However, if these are received by the CDBG-DR/MIT Legal Division, these will be referred to HUD FHEO within **two (2) business days**.

Complaints that are sufficient in and of themselves to warrant monitoring to investigate further, will be referred to the CDBG-DR/MIT Monitoring Division and copy the Disaster Recovery Deputy Secretary.

7.3 Records

The CDBG-DR/MIT Legal Division keeps and maintains a log of complaints received and answered. All complaints received will be documented, processed, and filed in compliance with the Recordkeeping Policy.¹⁰

⁷ This policy can be found at the CDBG-DR/MIT website in English and Spanish at <https://www.cdbg-dr.pr.gov/en/resources/general-policies/> and <https://cdbg-dr.pr.gov/recursos/politicas/politicas-generales/>.

⁸ This policy can be found at the CDBG-DR/MIT website, in English and Spanish at <https://www.cdbg-dr.pr.gov/en/resources/general-policies/> and <https://cdbg-dr.pr.gov/recursos/politicas/politicas-generales/>.

⁹ This policy can be found at the CDBG-DR/MIT website in English and Spanish at <https://www.cdbg-dr.pr.gov/en/resources/general-policies/> and <https://cdbg-dr.pr.gov/recursos/politicas/politicas-generales/>.

¹⁰ Id.

7.4 Protective Measures

The Anti-Corruption Code for the New Puerto Rico, Act 2-2018, as amended, consolidated separate anti-corruption legislation into **one** code.

The **Anti-Corruption** Code provides whistleblower protections prohibiting private entities and government officials from “harassing, discriminating, firing, threatening, or suspending any benefit, right or protection” to anyone who has provided information, cooperated, or has acted as a witness in any investigation leading to any complaint, accusation, conviction, civil, or administrative action, related to the illegal use or misappropriation of public funds or other acts of corruption. The Code also allows for whistleblowers to claim civil damages for violations to the retaliation prohibitions set **in the statute**. Furthermore, it recognizes the right of whistleblowers to request and receive free legal advice and/or representation by the Department of Labor of Puerto Rico necessary to initiate or participate in any civil, criminal, or administrative proceeding arising under the **Anti-Corruption** Code.

For more information about the whistleblower protections and remedies recognized in the Anti-Corruption Code for the New Puerto Rico, please refer to Act 2–2018, as amended.

The Whistleblower Protection Enhancement Act of 2012 protects federal employees who disclose evidence of waste, fraud, or abuse. These provisions are consistent with and do not supersede, conflict with, or otherwise alter the employee obligations, rights, or liabilities created by existing statute or Executive Order relating to (1) classified information, (2) communications to Congress, (3) the reporting to an Inspector General of a violation of any law, rule, or regulation, or mismanagement, a gross waste of funds, an abuse of authority, or a substantial and specific danger to public health or safety, or (4) any other whistleblower protection. The definitions, requirements, obligations, rights, sanctions, and liabilities created by controlling Executive orders and statutory provisions are incorporated into this agreement and are controlling.

In addition, as part of the National Defense Authorization Act of 2013, under 41 U.S.C. § 4712, it is illegal for an employee of a federal contractor, subcontractor, grantee, subgrantee, or personal services contractor to be discharged, demoted, or otherwise discriminated against as a reprisal for making a protected whistleblower disclosure. To be protected under 41 U.S.C. § 4712, a disclosure must be made (among others) to a management official or other employee of the contractor, subcontractor, or grantee who has the responsibility to investigate, discover, or address misconduct.¹¹

¹¹ To be protected under 41 U.S.C. § 4712, a disclosure must be made to one of the following: (1) a member of Congress or a representative of a committee of Congress; (2) the OIG; (3) the U.S. Government Accountability Office; (4) a federal employee responsible for contract or grant oversight or management at the relevant agency; (5) an authorized official of the U.S. Department of Justice or other law enforcement agency; (6) a court or grand jury; or (7) a management official or other employee of the contractor, subcontractor, or grantee who has the responsibility to investigate, discover, or address misconduct.

END OF POLICY.